



## **Community Programs' Contractual Services**

**Submitted October 1, 2013**

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Submitted by:

Department of Public Safety

Division of Adult Correction and Juvenile Justice

Juvenile Community Programs Section

In response to **S.L. 2013-360 Section 16D.5 (c)** which states,

**“SECTION 16D.5.(c)** The Department of Public Safety shall submit an electronic report by October 1, 2013, and a second electronic report by October 1, 2014, on all expenditures made from the miscellaneous contract line in Fund Code 1230 to the Chairs of the House of Representatives Appropriations Subcommittee on Justice and Public Safety, the Chairs of the Senate Appropriations Committee on Justice and Public Safety, and the Fiscal Research Division. The report shall include all of the following: an itemized list of the contracts that have been executed, the amount of each contract, the date the contract was executed, the purpose of the contract, the number of juveniles that will be served and the manner in which they will be served, the amount of money transferred to the Juvenile Crime Prevention Council fund, and an itemized list of grants allocated from the funds transferred to the Juvenile Crime Prevention Council fund.”

The North Carolina Department of Public Safety, Division of Adult Correction and Juvenile Justice, Juvenile Community Programs Section submits the following report.

## **Introduction**

The Department is entering its third year of operating new evidence-based residential and community-based contractual services. These contracts, with the exception of the male transitional home, expire during the 2014 calendar year. A detailed description of how and why these new contractual services were put into place is provided in the background section of this report. In addition, the Department was appropriated an additional \$1.5 million this year to expand contractual services. These new dollars are being used to fund the male transitional home in Craven County, to establish a female transitional home and to establish alternatives to detention services for the western North Carolina region to help overcome the loss of the Buncombe Juvenile Detention Center. The male transitional home has been in operation since June 2011, while the request for proposals for the female transitional home and the western area alternatives to detention are in development. A full description of services funded through these dollars can be found in Tables 1-4. Since these contracts expire in 2014, the Department is currently reviewing all contracts to determine if any changes need to be made. Changes needed to improve service delivery, effectiveness or to achieve efficiencies shall be reflected in the new request for proposals (RFP) issued for these services in the coming year.

## **Background**

In 2011, to create a transparent and fair process, the then Department of Juvenile Justice and Delinquency Prevention bid out the dollars that had been previously expended for providing wilderness camping experiences for at-risk youth in North Carolina. As a part of this process the Department re-examined whether wilderness camping experiences were the most effective way to utilize these funds. After reviewing the research and meeting with a statewide advisory board including juvenile justice professionals, judges, legislators and other stakeholders, the Department determined that there was a more efficient and effective way to serve high-risk adjudicated juveniles with these funds. Although wilderness experiences had been somewhat effective in changing some juvenile behaviors, the research indicates that more effective services exist for targeting and changing criminogenic behaviors, which are those behaviors that cause a juvenile to recidivate.

To meet the needs of Level II adjudicated youth, the Department issued five RFPs that included: three for short-term statewide residential care, one for regional community-based alternatives, and one for Juvenile Crime Prevention Council (JCPC)-endorsed Level II Dispositional Alternatives.

### **Statewide Evidence-Based Residential Alternatives**

The Department issued three RFPs seeking providers to deliver short-term/staff-secure residential services as a dispositional alternative as defined in N.C.G.S. 7B-2506 for Level II adjudicated male and female youth. The providers were required to select an evidence-based model to serve youth in these programs. A listing of those programs funded through these RFPs is described in Table 1, titled *Residential Contractual Services*.

The Department entered into a contract with Methodist Home for Children for a male transitional home for males leaving youth development centers. The program was created to serve gang-affiliated youth who were unable to return to their home community due to public safety concerns.

### **Evidence and Community-Based Dispositional Alternatives**

Another weakness identified in the previous wilderness experience contract was the lack of re-entry services provided to youth returning from the program to their community. To address this concern, the Department released an additional RFP seeking contractors to provide community-based effective intermediate sanctions and re-entry services. The RFP addressed the need for a dispositional alternative as defined in N.C.G.S. 7B-2506 for high-risk Level II adjudicated youth. These services are called upon to serve high-risk youth between the ages of 10 and 17, which includes: youth returning from a youth development center, youth transitioning out of some other residential placement like a wilderness camp or multi-purpose group home, youth returning home from a detention center, or as a dispositional alternative for Level II adjudicated youth. Priority was given to proposals that were evidence-based, and targeted youth who demonstrate the most need and have the greatest level of risk of criminogenic behavior. A list of programs funded through this RFP can be found in Table 2 titled *Non-Residential Contractual Services*.

### **JCPC-Endorsed Evidence-Based Level II Dispositional Alternatives**

The Department determined the need for local communities to be able to address localized gaps in services for Level II adjudicated youth. To meet this goal, the Department issued an RFP proposing services that match characteristics of programs proven effective in reducing recidivism of court-supervised youth. The RFP filled a gap in the community's local Juvenile continuum. These programs are listed in table 4 titled: *JCPC-Endorsed Evidence-Based Level II Dispositional Alternatives*.

**Table 1: Residential Contractual Services**

<b>Service Provider</b>	<b>Contractual Services</b>	<b>Start Date</b>	<b>Contract Amount</b>	<b>Number of Youth to be Served</b>
Eckerd Inc.	Short-term juvenile justice residential services designed to provide a complete rehabilitative experience in 3 months for 48 adjudicated male youth between the ages of 13-17. Staff-secure residential services are delivered at two of the former wilderness camps sites in Candor and Boomer. The residential therapeutic model has been redesigned to provide a complete rehabilitative experience with a shorter length of stay. This program provides evidence-based programming including Cognitive Behavioral Therapy, life-skills development, restorative justice principles and skill-appropriate educational services.	July 1, 2011	\$4,500,000	48 males at a time  Approximately 192 annually
WestCare Foundation Inc.	Short-term/staff secure residential services as a dispositional alternative for up to 16 Level II adjudicated female youth. Identified risks of youth to be served include substance abuse, early onset of sexual activity. An evidence-based model of care that includes assessment, individualized services, academic and life-skills education, recreation and skill building is utilized. Client/staff interactions are directed toward engaging all clients in a collective process of healing, growth and change that benefits them, their families and communities.	Oct. 1, 2011	\$1,500,000	16 females at a time  Approximately 42 annually

**Table 1: Residential Contract Services**

<b>Service Provider</b>	<b>Contractual Services</b>	<b>Start Date</b>	<b>Contract Amount</b>	<b>Number of Youth to be Served</b>
Methodist Home for Children Inc.	Methodist Home for Children operates five multi-purpose juvenile homes that provide secure non-institutional alternatives to a youth development center and secure detention. The five homes are located in Chowan, Hertford, Wayne, Robeson and Macon counties. These eight-bed facilities feature the Model of Care Program that addresses antisocial behaviors by implementing a social and life skills curriculum that has been individualized for each youth. The homes primarily serve court-ordered, Level II youth in the judicial districts they are located.	Nov. 1, 2012	\$3,168,121	40 males and females at a time  Approximately 80 youth annually
Methodist Home for Children Inc.	The Craven Transitional Living Home located in New Bern is a 6 to 12-month residential program that helps youth leaving a YDC build the skill sets they need to live independently. During their stay at the Craven Transitional Living Program youth have a choice of four educational tracks that include community college classes, vocational trade, GED or high school. The program also strives in having every youth employed while working through the program	Oct. 1, 2012	\$550,000	12 youth annually (males only)

**Table 2: Non-Residential Contractual Services**

<b>Service Provider</b>	<b>Contractual Services</b>	<b>Start Date</b>	<b>Contract Amount</b>	<b>Number of Youth to be Served</b>
AMIkids Inc.	The Department contracted with AMIkids Inc. to provide Functional Family Therapy in catchment areas 2, 7 and 8. Functional Family Therapy is an evidence-based, effective strategy for delinquent youth and a significant positive aid for family and community interventions.	Aug. 1, 2011	\$1,500,000	102 youth at time  Approximately 204 youth annually
Eckerd Youth Alternatives	The Department selected Eckerd to provide Cognitive Behavioral Treatment, wrap-around, and aftercare services for catchment areas 1,3,4,5 and 6. Eckerd's community-based services are designed to address the academic, emotional and behavioral needs of adjudicated youth while offering support to the youth and their family.	Aug. 1, 2011	\$2,500,000	240 youth at a time  Approximately 450 youth annually

**Table 3: Programs in Development**

<b>Service Provider</b>	<b>Contractual Services</b>	<b>Start Date</b>	<b>Contract Amount</b>	<b>Number of Youth to be Served</b>
To be Determined	The Department is currently developing a RFP for a Females Transitional Home focused on gender-specific needs of females transitioning from YDCs and female residential care programs.	Contract projected to be awarded on Nov. 1, 2013	\$450,000	Approximately 10 annually
To be Determined	The Department is currently developing a RFP to provide alternatives to detention in the western region of the state that may be needed following the closure of Buncombe Juvenile Detention Center.	Contract projected to be awarded on Dec. 1, 2013	\$500,000	To be determined

**Table 4: JCPC-Endorsed Evidence-Based Level II Dispositional Alternatives**

<b>Western Region</b>					
<b>Administering County (Catchment Areas)</b>	<b>Provider</b>	<b>Primary Service (Supplemental Service)</b>	<b>Start Date</b>	<b>Funding Amount</b>	<b>Number of Youth to be Served</b>
Buncombe (Madison, Mitchell, Yancey)	Barium Springs Home for Children Inc.	Sex Offender Treatment/Specialized Foster Care (Individual Therapy)	11/1/2012	\$110,606	12
Lincoln (Cleveland, Gaston)	Alexander Youth Network	Sex Offender Treatment (N/A)	11/1/2012	\$173,749	26

<b>Piedmont Region</b>					
Iredell (Alexander)	Barium Springs Home for Children Inc.	Sexual Abuse Intervention Services (Family Counseling - Clinical Treatment)	11/1/2012	\$100,000	20
Rockingham (Stokes, Surry)	Rockingham County Youth Services	Alternatives to Commitment Expansion (Parent Training & Mentoring)	11/1/2012	\$100,000	24
Forsyth	Family Services Inc.	Family Counseling (Counseling)	11/1/2012	\$146,000	35
Rowan	Rowan County Youth Services Bureau Inc.	Trauma-Focused Cognitive Behavioral Therapy (Individual Counseling)	11/1/2012	\$85,000	15

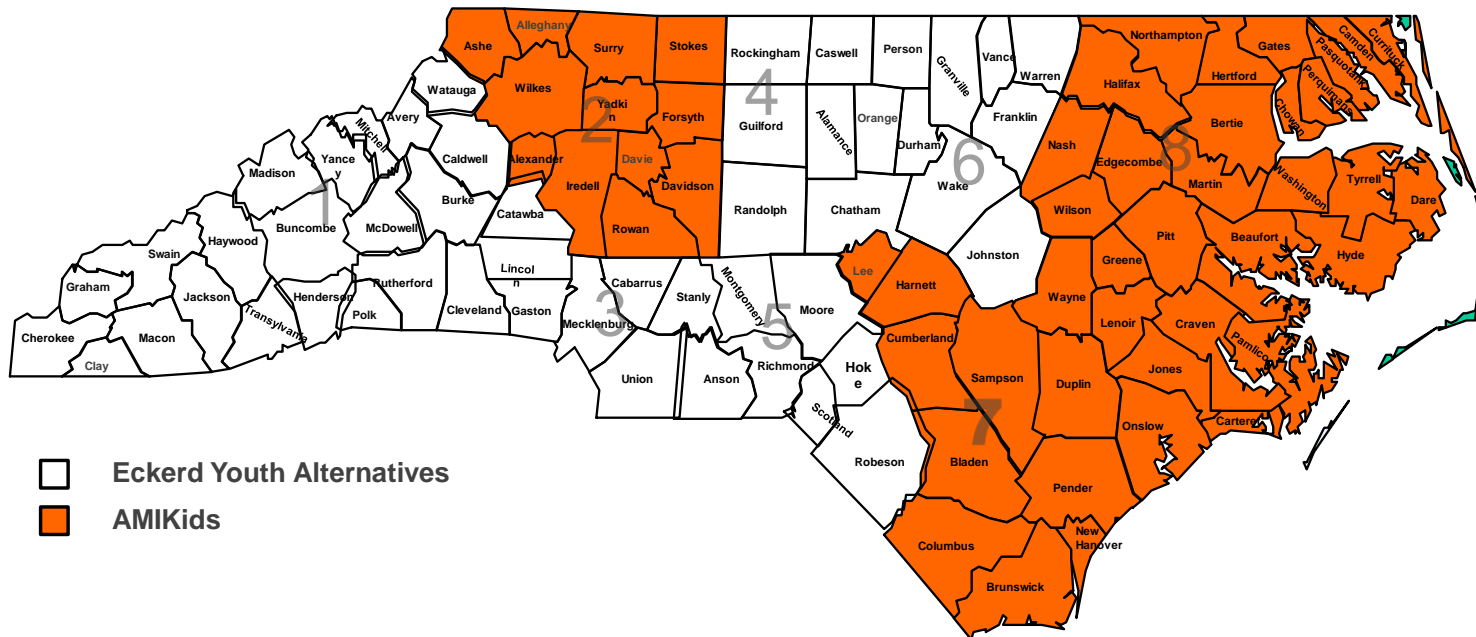
**Table 4: JCPC-Endorsed Evidence-Based Level II Dispositional Alternatives  
(Continued)**

<b>Central Region</b>					
<b>Administering County (Catchment Areas)</b>	<b>Provider</b>	<b>Primary Service (Supplemental Service)</b>	<b>Start Date</b>	<b>Funding Amount</b>	<b>Number of Youth to be Served</b>
Cumberland	Fayetteville Urban Ministry	Interpersonal Skills (Mentoring and Tutoring)	11/1/2012	\$50,000	45
Durham (Orange)	Ligo Dojo of Budo Karate	Interpersonal Skill Building (Cognitive Behavior Therapy)	11/1/2012	\$45,000	20
Harnett (Johnston)	Eleventh Judicial District ReEntry Inc.	Interpersonal Skills (Parent/Family Skill Building, Substance Abuse)	11/1/2012	\$50,000	23
Granville (Franklin, Vance, Warren)	Kerr-Tar Regional Council of Governments; Youth Villages	Counseling (Family Therapy)	11/1/2012	\$140,000	20
Scotland (Hoke)	Scots for Youth	Mentoring (Vocational Skills, Substance Abuse Counseling)	11/1/2012	\$59,000	24
Wake	Haven House Inc.	Juvenile Structured Day Skill Building Program (N/A)	11/1/2012	\$150,000	50

**Table 4: JCPC Endorsed Evidence-Based Level II Dispositional Alternatives  
(Continued)**

<b>Eastern Region</b>					
<b>Administering County (Catchment Areas)</b>	<b>Provider</b>	<b>Primary Service (Supplemental Service)</b>	<b>Start Date</b>	<b>Funding Amount</b>	<b>Number of Youth to be Served</b>
New Hanover	New Hanover County, Community Justice Services, Youth Empowerment Services	Community Service & Restitution	11/1/2012	\$40,000	80
Onslow (Pitt)	Methodist Home for Children	Temporary Shelter Care (Parent/Family Skill Building, Interpersonal Skills)	11/1/2012	\$217,000	24
Lenoir (Wayne, Greene)	Prevention and Treatment Center of Lenoir County	Structured Day (Interpersonal Skill Building)	11/1/2012	\$117,000	120

## Catchment Areas for Evidence and Community-Based Level II Dispositional Alternatives



# JCPC-Endorsed Level II Dispositional Alternatives

